

Public-Private Partnerships in Global Value Chains: Can They Actually Benefit the Poor?

Presentation to the 37th Annual Meeting of the Donor Committee for Enterprise
Development

Ajmal Abdulsamad

Duke University
Center on Globalization, Governance and Competitiveness

June 17, 2015

Overview

- Public-Private Partnerships for Development: Key Trends
- The Three Cases:
 - The Cocoa Sector in Indonesia
 - The Horticulture Sector in Kenya
 - The Coffee Sector in Rwanda
- Key Takeaways & Conclusions

Public-Private Partnerships for Development: Key Trends

- Private capital & trade flows
 - GVCs as **80% of world trade**
 - Valued-added trade **30% of GDP in developing countries**
 - **Consolidation** within GVCs in fewer, larger suppliers
- Proliferation of PPPs over the last 15 years
 - **Business desire** to commit to social and environmental causes
 - **Traditional development** approaches questioned

Public Private Partnerships for Development: Key Trends

- Diverse approaches to PPPs
 - Micro-level (challenge funds); sector level (Sustainable Trade Initiative); macro-level (Aid for Trade)
 - US\$20 billion, 1,600 PPPs by USAID's Global Development Alliance
- Little understanding of the development impact
 - Not informed by the local, regional, global industry context
 - Lacking partnership specific monitoring & reporting
 - Questions of 'additionality'

Case 1: The Cocoa Sector in Indonesia

Agribusiness Market and Support Activity Program (AMARTA) 2006-11

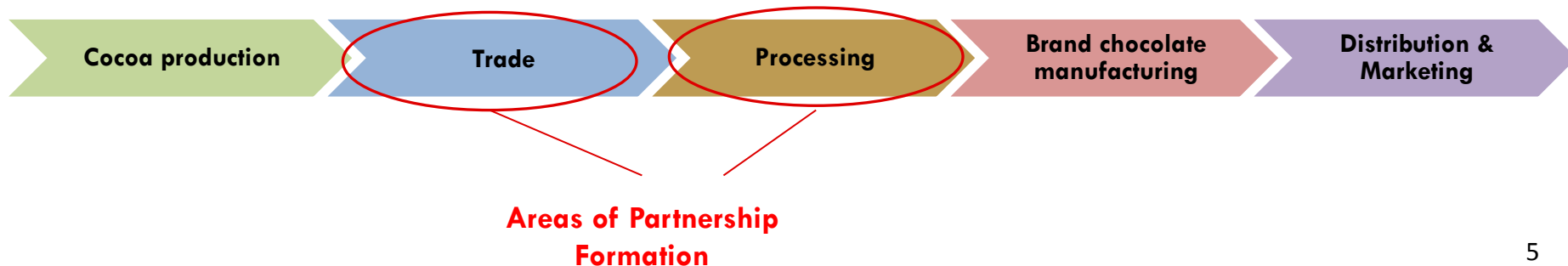
Issue:

- Lacking investment incentive at the farmgate level
- Tiers of local traders (~1.4 million farmers)
- Farmgate quality control lacking market signals

Partnership Intervention:

- Improve productivity and quality by altering the local chain organization
- Quality linked to premium payment

- **Partners:** Blommer Chocolate Co. and Olam International



Case 2: The Horticulture Sector in Kenya

Kenya Horticulture Development Program (KHDP) 2003-09

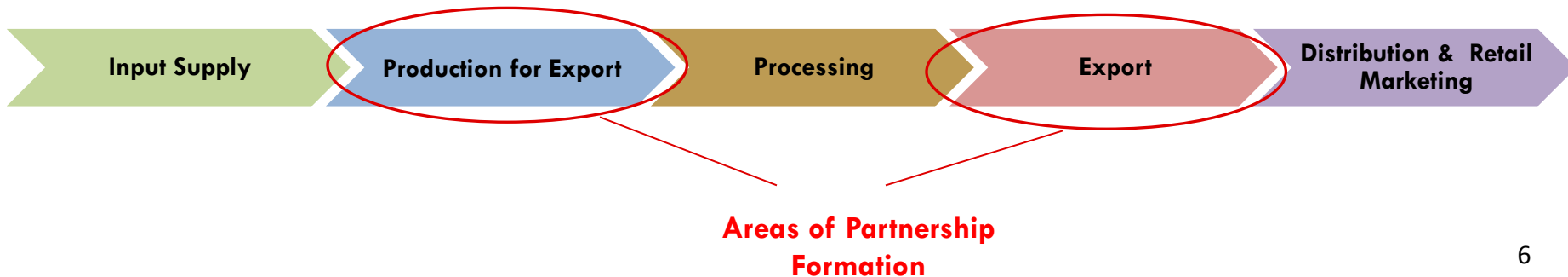
Issue:

- Threat of non-compliance to buyer requirements (EurepGAP)
- Reduction in exports
- Smallholder exclusion

Partnership Intervention:

- Subsidize initial investment cost
→ reduce compliance cost-burden on smallholders

- **Partners:** 86 partnerships with Kenyan firms, smallholder groups, NGOs, and public agencies



Case 3: The Coffee Sector in Rwanda

Sustaining Partnerships to Enhance Rural Enterprise and Agribusiness Dev. (SPREAD) 2006-11

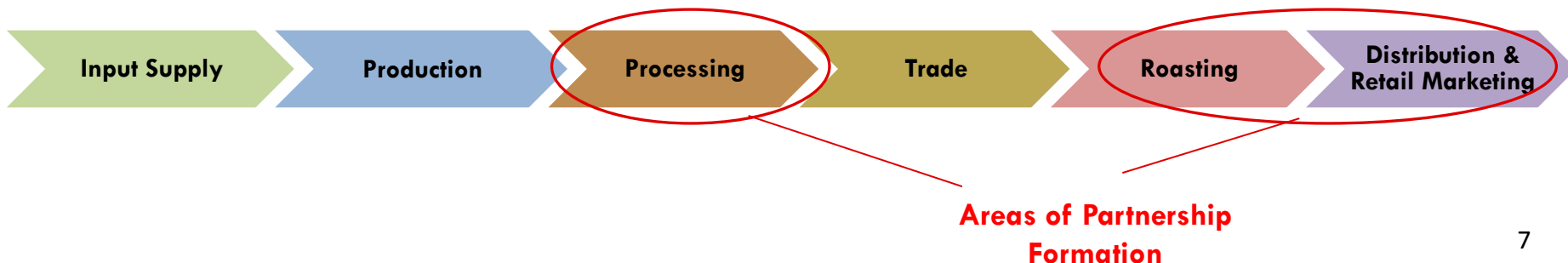
Issue:

- Low productivity and declining commodity coffee prices
- Competitive pressure ; large producing countries, e.g. Brazil & Vietnam













Partnership Intervention:

- Support local processing infrastructure and local chain organization; vertical market linkages → Cup of Excellence and branding

- **Partners:** Rwandan Smallholder Specialty Coffee Company (RWASHOSCCO) & specialty roasters (*Community Coffee, Counter Culture, Intelligentsia and Stumptown*)



Partnership Outcomes

Indicator	Cocoa	Horticulture	Coffee
Productivity			
Income			
Sustainability			
Scale			

Public-Private Partnerships: Key Takeaways

- PPPs **positively impact growth at the industry level** through increased investment, output, and export
- Economic gains at the industry level, however, **do not automatically lead** to smallholder, or producer household, level economic benefits
- Value chain relationships reflect **power asymmetries**; partnerships with individual firms run the **risk of reinforcing** the existing power asymmetries

Public-Private Partnerships: Key Takeaways

- Certification costs often fall to the producer, **remarkably increasing production cost** of smallholders
- PPPs subsidizing certification costs can facilitate **moderate increases** in farmer income; this is **only possible when farmers are paid price premiums**, often not guaranteed
- This goes against the **general notion** that **economic benefits** will automatically follow the certification of quality **compliance requirements**

Conclusions: Key Conditions for Development through PPPs

- Engage **powerful firms and national governments** in less developed countries to **establish a vision of inclusive, equitable and sustainable development**
- Effective PPPs require collaborative strategies **tailored to particular circumstances** in which countries and communities find themselves
- Recognize the new form of **global industrial organization** and promote **transparency** of the distribution of **value added** along the value chain
- Support **analytical capacity** of less developed countries and be a **convener** in a new system of global governance

Thank You

Ajmal Abdulsamad

E-mail: ajmal.abdulsamad@duke.edu

Center on Globalization, Governance and Competitiveness
Duke University